

# Eviction in the Age of Coronavirus

Marquette University Law School MVLC Brown Bag CLE

March 11, 2021

### Meet Your Trainer





#### Raphael Ramos, Director, Eviction Defense Project – Milwaukee

- Legal Action of Wisconsin Nonprofit law firm, providing civil legal aid to low-income individuals since 1968
- Eviction Defense Project Free civil legal aid for tenants facing eviction
  - Located in Milwaukee County Courthouse in Room 411.
  - Available Mondays, Thursdays, and certain Wednesdays and Fridays.
  - First come, first served. Tenants should come at 12:00pm.

### Housekeeping

- Questions Welcome!
  - Submit questions via chat
- Training is focused on MVLC clinic setting

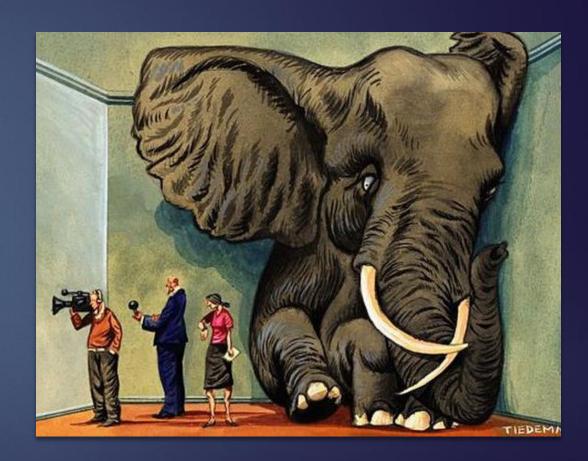


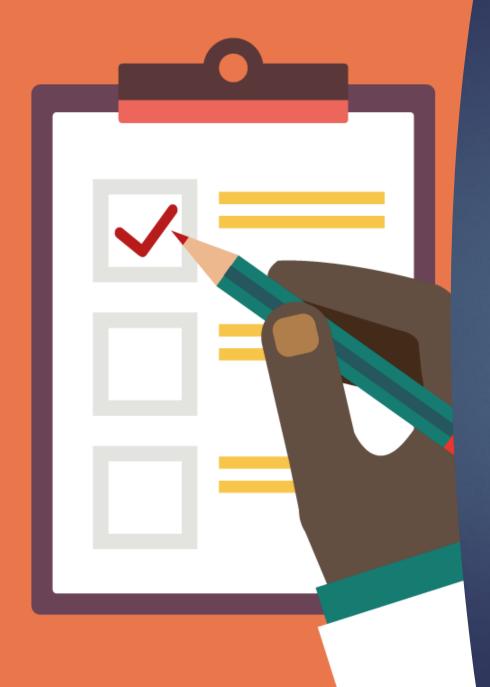
## What assistance can you provide at the clinic?

- Identify where they are in the process
- Advice
- Draft documents (answers, motions to reopen or seal, correspondence, etc.)
- Referrals
- Expectation Management

### Representing Landlords – My POV

- Sometimes eviction may be the only realistic path forward
  - Want LLs to make sure they are doing things correctly
  - Make sure that they are complying with all requirements for eviction
- There are many options available to address LL/Tenant disputes before resorting to eviction.
  - Mediate Milwaukee neutral mediators who have successfully helped LLs and tenants resolve issues outside the courtroom
  - Rental Housing Resource Center renthelpmke.com
  - Financial Aid Community Advocates, SDC, WERA (WISCAP WERA website)





### Why do Evictions Happen?

- Inability to Pay / Poverty / COVID
- 2. Communication Breakdowns
- 3. Turbulent Relationship
- 4. Children
- 5. Conditions / Legal Framework
- 6. Eviction

### Impacts of Eviction

- Displacement and Homelessness
- Education Absences due to instability or school changes due to relocation
- Employment Risk of losing current job due to housing instability, relocation, transportation, etc.
- ▶ Health
  - Direct correlation between ER visits for children and housing instability
  - Conditions (worsened by cycle of eviction) like lack of heat, mold, infestations, etc. lead to health issues
  - Mental Health (perceptions of procedural fairness)
- ► COVID-19



### Impacts of Eviction

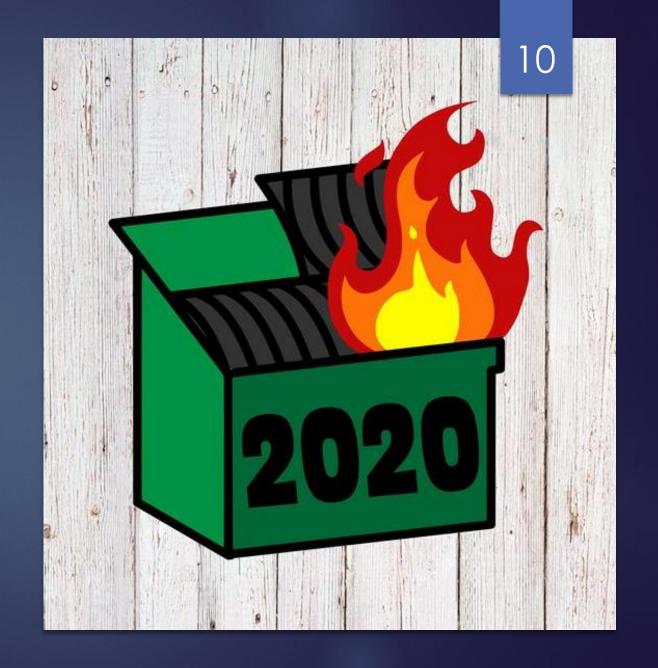
- CCAP is publicly accessible (LLs use it to review)
- Eviction is the modern day scarlet letter and negatively impacts long-term housing options
- From actual landlord application site: "No Prior Evictions, No Exceptions"
- Record impacts eligibility for subsidized housing

### Eviction in Normal Times

- How many evictions in City of Milwaukee per year?
  - > 13,687 in 2019; 13,865 in 2018; 14,008 in 2017; 13,097 in 2016
- How often are landlords represented by counsel?
  - On average, more than 50% of landlords are represented by an attorney
- How many tenants had representation?
  - Less than 1% of tenants in eviction filings, 112 out of 13,457, were represented by counsel in 2016
- Based on census numbers, approximately 33,000 people were impacted by eviction filings in a normal year
- ▶ It's a national problem, but Milwaukee's is worse (Eviction Lab)

### Eviction in the Age of COVID (2020)

- City of Milwaukee Filings 9,044 (down by more than 4,000 from 2019)
  - Of those filings, 2,559 have resulted in eviction judgments (down more than 50% from 2019)
- Fewer cases filed, fewer cases decided
  - Many cases still pending due to adjournments
  - A lot of people facing the threat of eviction



### How Did We Get Here?

- Underlying Eviction Crisis
- Availability of Resources
- Collaboration Between Landlords and Tenants
- Eviction Moratoria

### **Emergency Order 15**

- ▶ Governor Evers issued Emergency Order 15 on March 27, 2020
- EO 15 was effective through May 26, 2020.

#### State of Wisconsin

#### **Governor Tony Evers**

Office of the Governor PO Box 7863 Madison, WI 53707 (608)-266-1212 Evers.wi.gov



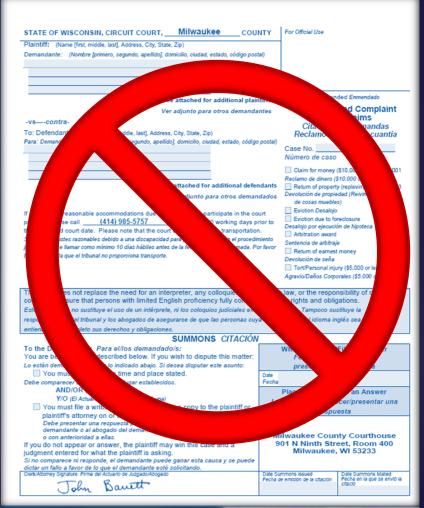
#### Secretary-designee Andrea Palm

Department of Health Services PO Box 7850 Madison, WI 53707 (608)-266-9622 DHS.wi.gov

EMERGENCY ORDER #15
Temporary Ban on Evictions and Foreclosures

### Emergency Order 15 – Eviction Moratorium

- Prohibited landlords from filing eviction actions
- Prohibited landlords from giving notice terminating tenancy
- Prohibited landlords from giving a writ to the Sheriff for execution (and prohibited Sheriff from executing writs in their possession)
- Extremely effective in minimizing evictions 83 evictions filed in total in April and May



### Emergency Order 15 – Exceptions to Ban



- Situations involving threat of serious physical harm (required affidavit)
- Evictions of holdover tenants under Wis. Stat. 704.25

### CARES Act - Eviction Moratorium

- Section 4024 of the CARES Act imposed restrictions on what landlords could do to terminate tenancies and file eviction
- The CARES Act was enacted March 27, 2020, and was effective through July 25, 2020

### One Hundred Sixteenth Congress of the United States of America

AT THE SECOND SESSION

Begun and held at the City of Washington on Friday, the third day of January, two thousand and twenty

#### An Act

To amend the Internal Revenue Code of 1986 to repeal the excise tax on high cost employer-sponsored health coverage.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Coronavirus Aid, Relief, and Economic Security Act" or the "CARES Act".

### CARES Act – Moratorium on Filing

- Prohibited landlords of covered dwellings from filing eviction actions for nonpayment of rent or other fees or charges
- Landlords of covered dwellings could not late fees or penalties in relation to nonpayment of rent



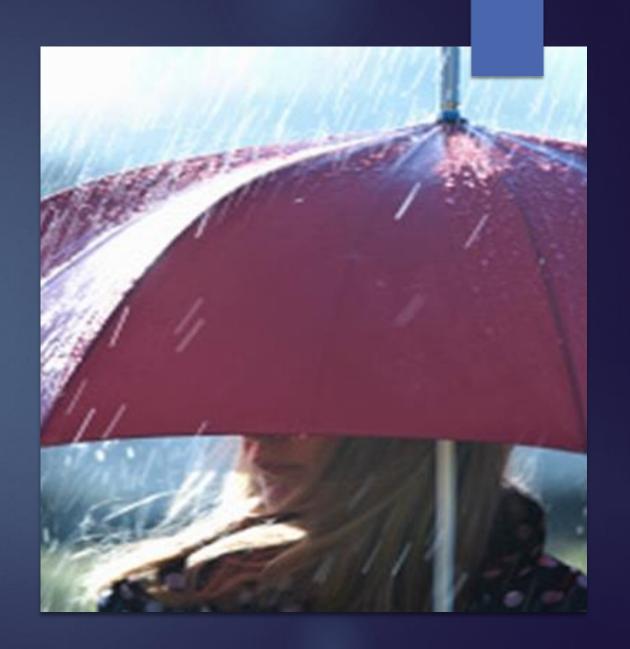
#### CARES Act – Moratorium on Notices

- Landlord of a covered dwelling could not "require the tenant to vacate the covered dwelling" without 30 days notice
- Landlords could not issue 30 day notice until after July 25, 2020 (filing on August 25)
- Note that unlike the filing moratorium:
  - The 30-day notice requirement on notices was <u>not</u> restricted to circumstances involving nonpayment of rent
  - The 30-day notice requirement did not have a sunset provision, so it should still apply to covered persons



### CARES Act -Coverage

- The protections afforded by the CARES Act apply to "Covered Dwellings"
  - Dwellings that are occupied by a tenant under a lease or State law AND
  - Are on a "Covered Property"
- Covered Properties
  - Properties covered by a housing program of the Violence Against Women Act (VAWA) – This includes public housing, Section 8 housing, low-income tax credit housing, and more
  - Properties under the rural housing voucher program; or
  - Properties with a federally backed mortgage or federally backed multifamily mortgage loan
  - Tools to lookup covered property status: <a href="https://www.tenantresourcecenter.org/cares">https://www.tenantresourcecenter.org/cares</a> act and evictions





### CDC Eviction Moratorium

- On Sept. 4, 2020, CDC issued an order temporarily halting evictions in the United States
  - Initially set to expire Dec. 31, 2020 the 2021 Consolidated Appropriations Act extended it through January 31, 2021.
- On January 29, 2021, CDC issued a new order extending the eviction moratorium through March 31, 2021

### Purpose of the Order:

- Mitigate the spread of COVID-19 within congregate or shared living settings or through unsheltered homelessness
- Mitigate the further spread of COVID-19 from one state or territory into any other state or territory
- Support response efforts to COVID-19 at the Federal, state, local, territorial, and tribal levels



### What's prohibited?

Any action by a landlord to remove or cause the removal of a covered person from a residential property

### Residential property

- Yes any property leased for residential purposes, including any house, building, mobile home or land in a mobile home park, or similar dwelling leased for residential purposes
- No hotel rooms, motel rooms, or other guest house rented to a temporary guest or seasonal tenant as defined under the laws of the state, territorial, tribal, or local jurisdiction.
- See Wisconsin Admin. Code ATCP s. 134.01(4) & 134.02(14)



### There's a form for that:

- Available at: https://www.cdc.gov/coronavirus/2019ncov/downloads/EvictionDeclare\_d508.pdf
- Not required
- Can be in another language
- Must include a statement that the covered person understands that they could be liable for perjury for any false or misleading statements or omissions in the declaration.
- Must be signed
- Does <u>not</u> have to be notarized

### Declaring that:

- The individual has used <u>best efforts to obtain all available government assistance</u> for rent or housing;
- 2. The individual either (i) expects to earn no more than \$99,000 in annual income for Calendar Year 2020 (or no more than \$198,000 if filing a joint tax return), (ii) was not required to report any income in 2019 to the U.S. Internal Revenue Service, or (iii) received an Economic Impact Payment (stimulus check) pursuant to Section 2201 of the CARES Act;
- 3. The individual is <u>unable to pay the full rent</u> or make a full housing payment <u>due to substantial loss of household income</u>, loss of compensable hours of work or wages, a lay-off, or extraordinary out-of-pocket medical expenses
- 4. The individual is using **best efforts to make timely partial payments** that are as close to the full payment as the individual's circumstances may permit, taking into account other nondiscretionary expenses; and
- 5. Eviction would likely render the individual homeless— or force the individual to move into and live in close quarters in a new congregate or shared living setting—because the individual has no other available housing options.

# Does the moratorium apply to 28-day notices?

- Our position is YES!
- ▶ There are exceptions to the eviction ban listed in the order, and a 28-day non-renewal does not meet any of those exceptions.

#### ▶ Only exceptions:

- 1) engaging in **criminal activity** while on the premises;
- 2) threatening the health or safety of other residents;
- damaging or posing an immediate and significant risk of damage to property;
- 4) violating any applicable building code, health ordinance, or similar regulation relating to health and safety; or
- tenant's lease, other than the timely payment of rent or similar housing-related payment (including nonpayment or late payment of any fees, penalties, or interest).

### Legal Authority for the Order

- Order issued under the authority of section 361 of the Public Health Service Act, codified at 42 C.F.R. 70.2
- HHS Secretary is authorized to take measures to prevent the spread of disease in the event of inadequate local control
- Challenges to Order
  - E.D. in Texas ruled the Order unconstitutional (did not issue injunction)
  - Federal Court in Cleveland ruled that CDC did not have authority to issue the Order (did not issue an injunction)
  - Other past cases have ruled that the Order was valid

- renthelpmke.com
- 728 N. James Lovell St. Milwaukee, WI 53233
- ▶ 414.895.RENT
- Provides resources for tenants and landlords
- Partnership between numerous area stakeholders from tenant and landlord organizations

























### Building Blocks of LL/Tenant Law

- Wis. Stat. Ch. 704 Housing Statutes
- ATCP Ch. 134 Housing Regulations
- Wis. Stat. Ch. 799 Small Claims Procedure
- Contract Law

### Basic LL Duties & Prohibitions



#### **Duties**

- Disclosures
- Repairs
- ▶ 12-Hr Notice for Entry
- Return Security Deposit/ Statement of Claims

#### **Prohibitions**

- Self-Help Eviction
- Retaliation
- Misrepresentation
- Late Fees w/o Agreement
- Certain Lease Provisions

Photo: Ali Goldstein/Netflix (https://www.vulture.com/2019/02/one-day-at-a-time-recap-season-3-episode-4-hermanos.html)

### Prohibited Rental Agreement Provisions

- Retaliation
- Self-Help Eviction
- Rent Acceleration
- Attorney Fees
- Negligence Immunity
- Tenant Liability
- Waiver of Habitability Requirement



### Housing Conditions & Rent Abatement

If conditions in the rental unit are hazardous to a tenant's health & safety, the tenant has two options:

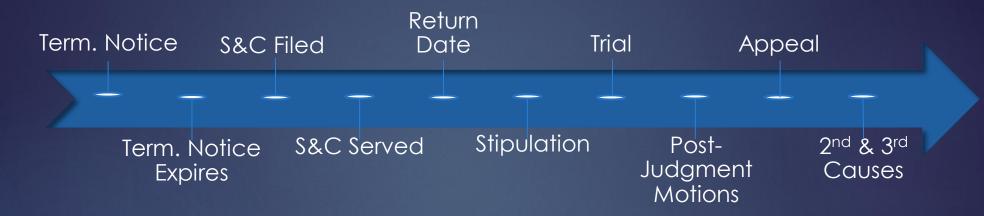
- Move out and stop paying rent.
- Stay and abate rent (pay less).

100% abatement is NOT permitted while tenant still lives in unit

• Wis. Stat. 704.07(4): ...This section does not authorize rent to be withheld in full, if the tenant remains in possession.



### EVICTION PROCESS



- Courthouse is handling proceedings remotely, using Zoom (update addresses)
- Make sure clients are prepared to take part in virtual proceedings
- Documents that the court will need to see (stipulations, evidence, etc.) should be filed in advance

#### 5 DAY Notice to Pay Rent or Vacate

1	
2	State of Wisconsin
•	County
3	City, State, Zip
4 5 6	t Pursuant to Wis. Stat. § 704.17, this notice terminates your tenancy and requires yo you, to vacate the premises listed above within 5 days of service of this notice, unless due rent and other amounts are received in full by the owner or agent within the 5 day p
7	Past Due Rent: Amount Date Rent Was Due
8	
9	
10	
11	Total amount due: \$
12 13 14 15 16 17	If the total amount due has not been received by the owner or agent and you have within the 5 day period, an eviction action may be filed against you pursuant to Wis. Stated and subject to eviction if you make only a partial payment of the amount listed at payment after the 5 day period has expired, unless the owner or agent has agreed to var DOUBLE RENT: Pursuant to Wis. Stat. § 704.27, a landlord shall recover a minimum amount, if the tenant remains in possession of the premises after the expiration of this re-
18	Date:
19 20 21 22	When To Use:  (1) Tenancy for one year or less or year to year tenancy when tenant fails to pay rent.  (2) Month-to-month or week-to-week tenancy when tenant fails to pay rent.  Wis. Stat. § 704.17

### Termination Basics

- Written termination notice required
- Exceptions:
  - lease expires naturally
  - mutual termination agreement

### Type of Notice (1/2)

#### Type of Tenancy

- Periodic
- Lease
- Tenancy at Will



### Reason for Termination

- No Reason
- Nonpayment of Rent
- Behavior
- Criminal Activity
- Nuisance

### Type of Notice (2/2)

Type	of '	Ten	an	Cy-

	_	_

:		Month-to-Month	Lease for 1 year	Tenancy at Will	
	No reason	28 days to vacate (at end of month)		28 days to vacate (any end date)	
for Termination	Nonpayment cure of Rent	5 days to cure or vacate	5 days to cure or vacate	N/A	
		or 14 days to vacate	2 <sup>nd</sup> breach w/in 12 mos.: 14 days to vacate		
Reason	Behavior  5 days to cure or vacate or 14 days to vacate	5 days to cure or vacate	N1/A		
			2 <sup>nd</sup> breach w/in 12 mos.: 14 days to vacate	N/A	
	Criminal Activity & Nuisance	5 days to vacate	5 days to vacate	5 days to vacate	

#### Invalid Termination Notice

- Vague "cleanliness and/or clutter"
- Misleading/ Confusing"failed to pay rent of \$700 and late fees"but note changes imposed by WI Act 317
- No Right to Cure5-Day Notice to Vacate
- 4. Timing28-Day Notice to Vacate by 1/18/185-Day Notice to Cure or Vacate by 1/21/18

# Summons & Complaint Form

- No self-help eviction
- Owner/agent files summons & complaint
- Factual statement

STATE OF WISCONSIN, CIRCUIT COURT, Milwaukee co	UNTY	For Official Use		
Plaintiff: (Name [first, middle, last], Address, City, State, Zip)				
Demandante: (Nombre [primero, segundo, apellido], domicilio, ciudad, estado, código po	stal)			
See attached for additional pla	intiffs	_	ded Enmendado	
Ver adjunto para otros demand	lantes	Sma	and Compl II Claims s y Demand	
To: Defendant(s): (Name [first, middle, last], Address, City, State, Zip)		Reclamos d	le menor cua	antía
Para: Demandado(s): (Nombre [primero, segundo, apellido], domicilio, ciudad, estado, códi;	go postal)	Case No		
		Claim for money		3100
See attached for additional def	ondante	Reclamo de dinero (		
Ver adjunto para otros dema		Return of propert Devolución de propie de cosas mueble	edad (Reivindicaci	3100 ión
If you require reasonable accommodations due to a disability to participate in the	court	Eviction Desalojo		3100
process, please call(414) 985-5757 at least 10 working days		<ul> <li>Eviction due to fo</li> <li>Desalojo por ejecucio</li> </ul>		3100
the scheduled court date. Please note that the court does not provide transportati		Arbitration award		3100
Si necesita ajustes razonables debido a una discapacidad para poder participar en el proced		Sentencia de arbitraj	ie	
iudicial, sírvase llamar como mínimo 10 días hábiles antes de la fecha judicial programada. I tome en cuenta que el tribunal no proporciona transporte.	Por tavor	Return of earnest	t money	3100
ome en cuenta que el tribunar no proporciona transporte.		Devolución de seña		
		Tort/Personal inju Agravio/Daños Corpo		
This form does not replace the need for an interpreter, any colloquies mar counsel to ensure that persons with limited English proficiency fully compr				rt and
Este documento no sustituye el uso de un intérprete, ni los coloquios judiciales ex	igidos poi	r la ley. Tampoco su	stituye la	
responsabilidad del tribunal y los abogados de asegurarse de que las personas cu	ıya comp	rensión del idioma in	glés sea limitad	la
entiendan por completo sus derechos y obligaciones.				
SUMMONS CITACIÓ. To the Defendant(s): Para el/los demandado/s:	N	When to Appear	File an Answ	er
You are being sued as described below. If you wish to dispute this matter:		Fecha para c		٠.
Lo están demandando según lo indicado abajo. Si desea disputar este asunto:		presentar un	a respuesta	
You must appear at the time and place stated.  Debe comparecer a la hora y en el lugar establecidos.	Date Fecha		Time Hora	
AND/OR (Clerk will circle one)		Place to Appear/	File an Answ	ег
Y/O (El Actuario del juzgado marcará una)	Lu	gar para compare	ecer/presenta	r una
You must file a written answer and provide a copy to the plaintiff or plaintiff's attorney on or before the date and time stated.		respu	esta	
Debe presentar una respuesta por escrito y proporcionar una copia al demandante o al abogado del demandante en la fecha y hora establecidas o con anterioridad a ellas.	M	ilwaukee Cour		
If you do not appear or answer, the plaintiff may win this case and a judgment entered for what the plaintiff is asking. Si no comparece ni responde, el demandante puede ganar esta causa y se puede		01 N Ninth Str Milwaukee,		400
dictar un fallo a favor de lo que el demandante esté colicitando. CieniAtioney Signature Frma del Actuaro de JuzgadolAbogado John Bautt		immons issued le emisión de la citación	Date Summons M Fecha en la que s citació	lalled e envió
Jour Danes				



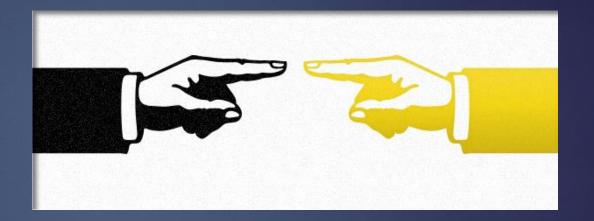
#### Service of Summons & Complaint

- Manner of Service
  - Personal
  - Nail & Mail (only some counties)
  - Substituted
  - Certified Mail (only some counties)
  - Publication + Mailing
- Jurisdictional
- ► Improper Service → Delay or Dismissal

#### Ownership

Plaintiff is not owner or agent

Common Issue



Check on My Milwaukee Home or local equivalent

#### RETURN DATE

Term. Notice

S&C Filed

Trial

Appeal

Term. Notice Expires

S&C Served

Stipulation

Post-Judgment Motions

2<sup>nd</sup> & 3<sup>rd</sup> Causes



- Appear
- 2. Contest
- 3. Schedule Trial or Stipulate

Photo credit: *Milwaukee Journal Sentinel*, http://www.jsonline.com/story/news/blogs/proof-and-hearsay/2017/03/20/milwaukees-wave-eviction-lawsuits-these-volunteer-lawyers-give-tenants-unexpected-help/98950798/

### Common Stipulations

Vacate
Pay & Stay

STATE OF WISCONSIN	CIRCUIT COURT	MILWAUKEE COUNTY
vs.	S	TIPULATION AND ORDER TO ENTER JUDGEMENT OF DISMISSAL
	Case	∍ No
, De	fendant(s).	
The First Cause of Action is DISMISSED	per the following stipulation:	
The First Cause of Action is DISMISSED posterior of the Premises by	per the following stipulation: (and)(or) pay	o Plaintiff:
The First Cause of Action is DISMISSED	per the following stipulation: (and)(or) pay	
The First Cause of Action is DISMISSED properties of Action is DISMISSED properties by	per the following stipulation: (and)(or) pay to  \$  \$	o Plaintiff: on or before on or before
The First Cause of Action is DISMISSED posterior on or before of Defendant fails to follow the terms of this s	stipulation:  (and)(or) pay the stipulation:  \$\$  stipulation, Plaintiff may vaca	o Plaintiff:  on or before on or before on or before ate the dismissal and take judgement for
\$ on or before	per the following stipulation:  (and)(or) pay the second stipulation:  \$	o Plaintiff:  on or before on or before on or before ate the dismissal and take judgement for

Term. Notice

S&C Filed

Return Date

Appeal

Term. Notice Expires S&C Served

Stipulation

Post-Judgment Motions

2<sup>nd</sup> & 3<sup>rd</sup> Causes



Informal

No rules of evidence

Except:

Privilege & HIV tests

No essential finding of fact based solely on oral hearsay

Trial

2<sup>nd</sup> & 3<sup>rd</sup> Causes

Term. Notice Expires

S&C Served

Stipulation

Appeal

#### After Trial

Post-Judgment Motions (Reopen)

**Execution of Writ** 

Seal CCAP

Appeal



#### CCAP Seals

- MVLC and MJC have a clinic for this: <a href="https://go.appointmentcore.com/guest/book/eWUDfc61">https://go.appointmentcore.com/guest/book/eWUDfc61</a> <a href="mailto:eR"><u>eR</u></a></a>
- Removes the client's name from being publicly visible
- Can only be obtained by motion to the court (judge)
- Entire case must be dismissed (rare exceptions)
- If dismissed by stipulation, the court will look to see if there are outstanding obligations (payment terms, Move out date)
- Balancing Test
- Marquette Volunteer Legal Clinic and the Milwaukee Justice Center

#### Tenant Cured / No Breach

#### Tenant Cured

 Took reasonable steps to remedy alleged default Breach Not Material

- Loud car alarm
- Unauthorized pet gecko

No Breach

 Allegations must be proved by preponderance of evidence







#### Retaliation

- A landlord may not take adverse actions against a tenant because the tenant complained about conditions in the rental unit or otherwise attempted to exercise her rights.
- Retaliation must be the "but for" cause of the eviction / raise in rent / other
- Tenant must show that the action was retaliatory by a preponderance of the evidence
- Can be raised in eviction defense (Wis. Stat. 704.45) or affirmative claim (ATCP Ch. 134.09)



- Landlords must accommodate a tenant's disability if
  - No undue burden
  - No direct threat
- Process
  - Make written request
  - Identify disability
  - Describe accommodation



#### Contract Defenses

Unconscionability

Modification

Laches

Waiver

Promise of No Hindrance

Duty of Good Faith

### Bankruptcy

- Chapter 13 can prevent eviction
- Chapter 7 delays eviction
- Chapter 128 best





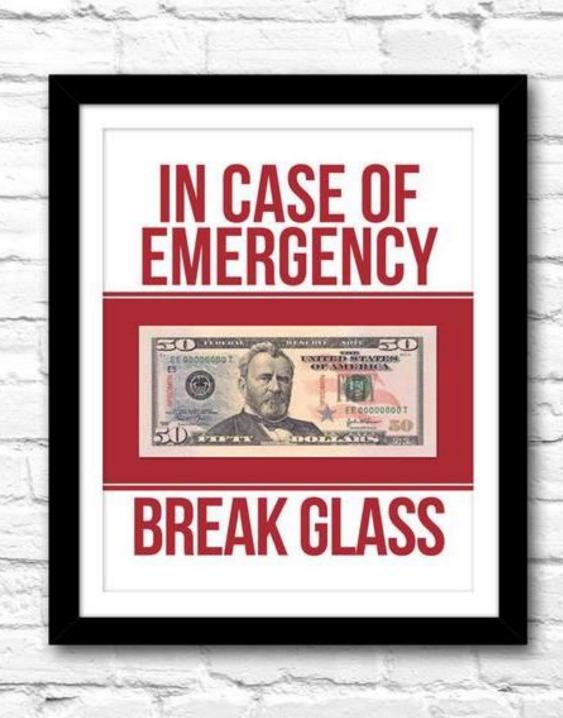
## Subsidized Housing: Types

- Public
- Voucheraka Section 8aka Rent Assistance
- Private Owner—HUD Site-Based
- Tax-Credit

#### Subsidized Housing: Differences

- Leases only (initial term)
- Evictions only for cause
- Termination notice must be specific
- Rent Calculation
- VAWA
- 30 Day Notice





#### Emergency Assistance

- Often confused
   with rent assistance
   or energy assistance
- Tenants with minor children
- Apply at W-2 Agency
- Eviction stay pending application
- Stay for pending eviction (max 10 working days)



The EDP is made possible through a collaboration between Legal Action of Wisconsin and its community partners: Legal Services Corporation, the Milwaukee Justice Center, Marquette Volunteer Legal Clinic, the Legal Aid Society of Milwaukee, Community Advocates, Quarles & Brady LLP, volunteer attorneys, and the support of the Circuit Court.













